

City of Westminster

COLORADO



WESTMINSTER
COLORADO

Continuing Disclosure Report
For the Year Ended December 31, 2022



WESTMINSTER
COLORADO

CONTINUING DISCLOSURE REPORT

FOR THE YEAR ENDED DECEMBER 31, 2022

Prepared by:
Finance Department
Larry Dorr, CPA
Deputy City Manager & Chief Financial Officer
www.westminsterco.gov

On the Cover – ***Northridge Water Tanks Replacement Project***

The Northridge water storage facility, located near City Hall, consists of two 3-million-gallon drinking water storage tanks first built in 1968, a 3.5-million-gallon drinking water storage tank built in 2016, a reclaimed water standpipe, and pumps and valves connecting these tanks to the pipelines below ground.

The City is replacing two aging water storage tanks near City Hall with new water tanks that will provide reliable service decades into the future. Two of the three existing tanks built in 1968 need to be replaced due to structural safety concerns. Both water tanks being removed have aging infrastructure and have exceeded their useful lives. The new water tanks will be placed in the same location as the former tanks. The tank on the far east side of the property was built in 2016 and will remain on site.

These water storage tanks are critical to ensuring that Westminster has enough treated water available, even during times of peak demand, typically during the hottest days of the summer in July, and for fire emergencies. Combined with pumps, water storage tanks are also used to ensure consistent water pressure.

Construction of the new replacement tanks began September 2022.

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WESTMINSTER ECONOMIC DEVELOPMENT AUTHORITY TAX INCREMENT BONDS

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WESTMINSTER

September 27, 2023

In connection with the issuance of municipal securities, the City of Westminster has agreed to provide certain continuing disclosure for the benefit of the holders of such securities. The commitments to provide such disclosure, commonly referred to as “continuing disclosure undertakings”, have been undertaken in conformity with the requirements established by Rule 15c2-12 under the Securities Exchange Act of 1934. The Rule was in effect at the time of the issuance of the securities, and references to the “Rule” in this report are to Rule 15c2-12 in effect at the time of execution and delivery of each continuing disclosure undertaking. This report is meant to supplement and complement information found within the City of Westminster’s 2022 Annual Comprehensive Financial Report and is not intended to be viewed as a fully inclusive compliance document. The inclusion in this Continuing Disclosure Report of certain lease purchase obligations, such as equipment leases, is not intended by the City as establishing a standard as to what it considers a material event subject to the 10-business day filing requirement under Rule 15c2-12 and applicable City undertakings. This information is transferred from the Annual Comprehensive Financial Report (ACFR), in an effort to create transparency between the two documents.

The City of Westminster reaffirms its commitment to provide, on an annual basis, secondary market disclosure in conformity with the continuing disclosure undertakings entered into in connection with the primary offering of its municipal securities. Specifically, the City continues to meet its obligation to provide to the Municipal Securities Rulemaking Board, through its single centralized repository, annual financial information and operating data identified in its continuing disclosure undertakings and remains alert to the requirement that the City make timely notice of identified material events.

The Continuing Disclosure Report is delivered by the City for the benefit of the holders and beneficial owners of these and other outstanding obligations of the City and the Continuing Disclosure Report is available at: www.emma.msrb.org or at the City’s website at: www.westminsterco.gov

Sincerely,

Larry Dorr, CPA
Deputy City Manager & Chief Financial Officer
City of Westminster

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References to the City

In addition to continuing disclosure undertakings entered into directly by the City, this report is intended to satisfy undertakings which have been entered into by the Westminster Economic Development Authority and various enterprises established by the City as government-owned businesses. General references to the City in this report are intended to include these related entities without specifically reciting such entities in each instance.

Reporting of Significant Events

The City of Westminster has presently outstanding four different types of obligations requiring annual reporting: Sales & Use Tax Revenue Bonds, Enterprise Revenue Bonds, lease-purchase obligations evidenced by Certificates of Participation, and Westminster Economic Development Authority (WEDA) Bonds. Information related to the disclosures made by the City can be found at the City's disclosure portal, also known as EMMA – Electronic Municipal Market Access, at www.emma.msrb.org

Obligations Issued in 2022

During 2022, entities of the City of Westminster completed the following:

On April 28, 2022, the City of Westminster entered into a finance purchase agreement with U.S. Bancorp Government Leasing and Finance, Inc., in the amount of \$1,294,217 at the rate of 2.073% for the acquisition of a Fire Aerial Ladder Truck.

On August 31, 2022, the City of Westminster, through a competitive private placement, issued \$13,785,000 as a Parks, Open Space, and Trails Special Purpose Revenue Note, with an arbitrage yield of 3.42%.

On September 26, 2022, the Board of Commissioners of the Westminster Economic Development Authority (WEDA), adopted a resolution authorizing the issuance of the Westminster Economic Development Authority Tax Increment Revenue Refunding Bond (South Sheridan Renewal Project), Series 2022. WEDA utilized \$2,946,435 of cash on hand at Vectra Bank towards the outstanding loan balance for the 2012 South Sheridan URA Loan. In addition, through a private placement with the City of Westminster, the Authority issued a \$954,716 Increment Revenue Refunding Bond with an arbitrage yield of 2.60% to fully prepay, redeem and discharge the refunded loan.

Statistical Disclosure

The City of Westminster reaffirms its commitment to provide, on an annual basis, secondary market disclosure in conformity with the undertakings entered into in connection with the primary offering of its municipal securities. Specifically, the City continues to meet its obligation to provide to the Municipal Securities Rulemaking Board via its single centralized repository titled Electronic Municipal Market Access (EMMA), annual financial information and operating data identified in its continuing disclosure undertakings and remains alert to the requirement that the City make timely notice of identified material events.

This Continuing Disclosure Report reflects each debt structure outstanding as of December 31, 2022, requiring annual reporting: (1) Sales and Use Tax Revenue Bonds, (2) Enterprise Bonds, (3) Certificates of Participation, and (4) certain Westminster Economic Development Authority Tax Increment Revenue Bonds. The requirement for an undertaking under the Rule formerly did not apply to an offering of municipal securities in authorized denominations of \$100,000 or more if such securities may be tendered, at the option of the holder of such securities, for redemption or purchase at a price not less than par and for a period which is not greater than every nine months.

In addition, the City, acting principally through an enterprise of the City, occasionally enters into loan and note agreements, the most significant of which are two issues with the Colorado Water Resources and Power Development Authority (the Authority). Pursuant to the agreements providing for such loans, the City may be subject to the Rule and the City has agreed to provide certain financing information, through the Authority, for the benefit of the holder of the Authority's bonds. The City has complied with the continuing disclosure information requested by the Colorado Water Resources and Power Development Authority on a timely basis and has provided such information to the Authority; such information is available from the City upon request.

The City of Westminster has presently outstanding other types of obligations that do not involve undertakings under Rule 15c2-12 requiring annual disclosure reporting such as: direct placement enterprise revenue bonds and notes; lease-purchase obligations; and direct placement Westminster Economic Development Authority (WEDA) bonds and bank loans. Information related to these can be found in the City's Annual Comprehensive Financial Report.

This Continuing Disclosure Report is delivered by the City for the benefit of the holders and beneficial owners of Westminster obligations and is available at: www.emma.msrb.org or at the City's website at www.cityofwestminster.us

The Table of Contents outlines each bond issue along with relevant tables as listed in the exhibit to the Continuing Disclosure Certificate(s) of each issue.

Summarized below is a listing, including the CUSIP-6, of all obligations outstanding by type as of December 31, 2022.

Sales & Use Tax Revenue Bonds

Special Purpose Sales and Use Tax Revenue Refunding Bonds Parks, Open Space and Trails, Series 2015- #960680

Enterprise Bonds

Water and Wastewater Utility Enterprise Revenue, Series 2016 - #960686

Water and Wastewater Utility Enterprise Revenue, Series 2019 - #960686

Water and Wastewater Utility Enterprise Revenue Refunding, Series 2020 - #960686

Certificates of Participation

City of Westminster Building Authority Refunding Certificates of Participation, Series 2010 - #96065P

City of Westminster Refunding Certificates of Participation, Series 2013 - #96065P

City of Westminster Certificates of Participation, Series 2015A - #96065P

City of Westminster Certificates of Participation, Series 2015B - #96065P

City of Westminster Refunding Certificates of Participation, Series 2016 - #96065P

Westminster Economic Development Authority Tax Increment Revenue Refunding Bonds

Westminster Economic Development Authority Tax Increment Revenue Refunding Bonds (Mandalay Gardens Urban Renewal Project) Series 2012 - #960660

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Sales and Use Tax Revenue Bonds

Tables

Table I
3% General Sales and Use Tax - Cash Basis
Debt Service Coverage
(As of 12/31/2022)

	2018	2019	2020	2021	2022
Collected Revenue	\$ 77,481,002	\$ 80,622,826	\$ 77,335,788	\$ 92,285,568	\$ 97,789,571
Administrative Expenses	<u>(549,687)</u>	<u>(429,941)</u>	<u>(480,122)</u>	<u>(438,773)</u>	<u>(667,326)</u>
Pledged Revenue	<u>\$ 76,931,315</u>	<u>\$ 80,192,885</u>	<u>\$ 76,855,666</u>	<u>\$ 91,846,795</u>	<u>\$ 97,122,245</u>
Average Annual Debt Service ¹	\$ 1,519,875	\$ 1,493,000	\$ 1,440,000	\$ 1,275,750	\$ 1,275,750
Maximum Annual Debt Service ¹	\$ 1,604,250	\$ 1,604,250	\$ 1,604,250	\$ 1,275,750	\$ 1,275,750
Average Annual Coverage Factor	50.62	53.71	53.37	71.99	76.13
Maximum Annual Coverage Factor	47.95	49.99	47.91	71.99	76.13

(1) The Average and Maximum debt service amounts for 2022 represent the final principal and interest payment on the 2010 Sales and Use Tax Refunding Bonds.

Table II
.25% Parks, Open Space and Trails Sales and Use Tax - Cash Basis
Debt Service Coverage
(As of 12/31/2022)

	2018	2019	2020	2021	2022
Collected Revenue	\$ 6,894,935	\$ 7,302,260	\$ 6,898,265	\$ 7,685,530	\$ 8,143,922
Administrative Expenses	<u>(45,778)</u>	<u>(35,804)</u>	<u>(39,985)</u>	<u>(36,541)</u>	<u>(55,575)</u>
Pledged Revenue	<u>\$ 6,849,157</u>	<u>\$ 7,266,456</u>	<u>\$ 6,858,280</u>	<u>\$ 7,648,989</u>	<u>\$ 8,088,347</u>
Average Annual Debt Service	\$ 1,746,415	\$ 1,746,286	\$ 1,746,351	\$ 1,746,129	\$ 1,834,066
Maximum Annual Debt Service	\$ 1,748,569	\$ 1,748,569	\$ 1,748,569	\$ 1,748,169	\$ 2,756,613
Average Annual Coverage Factor	3.92	4.16	3.93	4.38	4.41
Maximum Annual Coverage Factor	3.92	4.16	3.92	4.38	2.93

Table III
3% General Sales and Use Tax Revenue Bonds
Debt Service Requirements
(As of 12/31/2022)

<u>Year</u>	<u>Annual Debt Service (Principal and Interest)</u>	<u>Total Annual Debt Service (Principal and Interest)</u>
Totals	<u>\$ -</u>	<u>\$ -</u>
Average Annual Debt Service		\$ -
Maximum Annual Debt Service		\$ -

Table IV
City Parks, Open Space and Trails (POST) Sales and Use Tax Revenue Bonds
Debt Service Requirements
(As of 12/31/2022)

Year	Sales and Use Tax POST Refunding Series 2015 Annual Debt Service (Principal & Interest)	Sales and Use Tax POST Note Series 2022 Annual Debt Service (Principal & Interest)	Total Annual Debt Service (Principal & Interest)
2023	\$ 1,745,169	\$ 1,005,618	\$ 2,750,787
2024	1,745,669	1,007,254	2,752,923
2025	1,748,169	1,008,444	2,756,613
2026	1,747,419	1,003,950	2,751,369
2027	1,743,419	1,008,943	2,752,362
2028	1,746,169	1,008,081	2,754,250
2029	1,745,169	1,006,535	2,751,704
2030	1,747,319	1,004,305	2,751,624
2031	1,747,968	1,006,391	2,754,359
2032	-	1,007,622	1,007,622
2033	-	1,007,998	1,007,998
2034	-	1,007,519	1,007,519
2035	-	1,006,185	1,006,185
2036	-	1,008,996	1,008,996
2037	-	1,005,781	1,005,781
2038	-	1,006,711	1,006,711
2039	-	1,006,615	1,006,615
2040	-	1,005,493	1,005,493
2041	-	1,008,345	1,008,345
Total of Issue	\$ 15,716,470	\$ 19,130,786	\$ 34,847,256
 Average Annual Debt Service			 \$ 1,834,066
Maximum Annual Debt Service			\$ 2,756,613

Table V
3% General Sales and Use Tax Revenue Bonds
Payout Percentage Table
(As of 12/31/2022)

<u>Beginning of Year</u>	<u>Aggregate Principal Amount Paid</u>	<u>Principal Amount Remaining to be Paid</u>	<u>Percent of Current Principal Paid</u>
2023	23,820,000	-	100%

Table VI
History of City 3% General Sales and Use Tax Receipts
(Cash Basis)

Year	3% General Sales Tax Collections	3% General Use Tax Collections	Total Gross Sales & Use Tax Collection	Admin & Collection Costs	Net Sales and Use Tax Collections	% Change of Net Collections
2018	\$ 64,420,941	\$ 13,060,060	\$ 77,481,002	\$ (549,687)	\$ 76,931,315	3.53%
2019	64,906,793	15,716,033	80,622,826	(429,941)	80,192,885	4.24%
2020	64,186,276	13,149,512	77,335,788	(480,122)	76,855,666	-4.16%
2021	76,724,616	15,560,953	92,285,568	(438,773)	91,846,795	19.51%
2022	82,484,017	15,305,554	97,789,571	(667,326)	97,122,245	5.74%

Table VII
History of City .25% Parks, Open Space and Trails (POST) Sales and Use Tax Receipts
(Cash Basis)

Year	.25% POST Sales Tax Collections	.25% POST Use Tax Collections	Total Gross POST Sales & Use Tax Collection	Admin & Collection Costs	Net POST Sales and Use Tax Collections	% Change of Net Collections
2018	\$ 5,732,250	\$ 1,162,685	\$ 6,894,935	\$ (45,778)	\$ 6,849,157	1.86%
2019	5,878,184	1,424,076	7,302,260	(35,804)	7,266,456	6.09%
2020	5,662,114	1,236,151	6,898,265	(39,985)	6,858,280	-5.62%
2021	6,389,616	1,295,914	7,685,530	(36,541)	7,648,989	11.53%
2022	6,869,258	1,274,664	8,143,922	(55,575)	8,088,347	5.74%

Table VIII
Comparison of Monthly Receipts of 3% Sales and Use Tax
(Cash Basis)

Month	Twelve Months Ended 12/31/2021		Twelve Months Ended 12/31/2022		Percent Change	
	Current Month	YTD	Current Month	YTD	Current Month	YTD
January	\$ 8,980,869	\$ 8,980,869	\$ 9,908,131	\$ 9,908,131	10.3%	10.3%
February	6,359,735	15,340,604	6,801,223	16,709,354	6.9%	8.9%
March	6,042,936	21,383,541	6,782,697	23,492,051	12.2%	9.9%
April	8,124,171	29,507,712	8,385,562	31,877,613	3.2%	8.0%
May	7,133,352	36,641,064	7,821,343	39,698,956	9.6%	8.3%
June	7,678,096	44,319,160	8,274,669	47,973,625	7.8%	8.2%
July	8,762,058	53,081,218	8,455,599	56,429,224	-3.5%	6.3%
August	8,622,084	61,703,302	8,187,749	64,616,973	-5.0%	4.7%
September	7,294,256	68,997,558	8,332,799	72,949,772	14.2%	5.7%
October	8,349,562	77,347,120	8,779,473	81,729,245	5.1%	5.7%
November	7,426,635	84,773,755	8,392,989	90,122,234	13.0%	6.3%
December	7,511,813	92,285,568	7,667,337	97,789,571	2.1%	6.0%
Total	\$ 92,285,568		\$ 97,789,571			

Table IX
Comparison of Monthly Receipts of .25% Parks, Open Space and Trails (POST) Sales and Use Tax
(Cash Basis)

Month	Twelve Months Ended 12/31/2021		Twelve Months Ended 12/31/2022		Percent Change	
	Current Month	YTD	Current Month	YTD	Current Month	YTD
January	\$ 747,926	\$ 747,926	\$ 825,148	\$ 825,148	10.3%	10.3%
February	529,638	1,277,563	566,405	1,391,553	6.9%	8.9%
March	503,255	1,780,818	564,862	1,956,415	12.2%	9.9%
April	676,580	2,457,398	698,348	2,654,763	3.2%	8.0%
May	594,065	3,051,463	651,360	3,306,124	9.6%	8.3%
June	639,431	3,690,894	689,113	3,995,237	7.8%	8.2%
July	729,703	4,420,597	704,181	4,699,418	-3.5%	6.3%
August	718,046	5,138,643	681,875	5,381,293	-5.0%	4.7%
September	607,465	5,746,108	693,955	6,075,248	14.2%	5.7%
October	695,350	6,441,458	731,153	6,806,401	5.1%	5.7%
November	618,489	7,059,947	694,697	7,501,097	12.3%	6.2%
December	625,583	7,685,530	642,825	8,143,922	2.8%	6.0%
Total	\$ 7,685,530		\$ 8,143,922			

Table X
Net Active Business Licenses

Year End	Licenses Outstanding	Percent Change
2018	6,337	3.53%
2019	6,897	8.84%
2020	7,437	7.83%
2021	7,704	3.59%
2022	8,881	15.28%

Table XI
Ten Largest Generators of
3% General Sales Tax Revenue
(Cash Basis)
(As of 12/31/2022)

Business Type	3% General Sales tax Collected	Percent of Total
Discount Retailer	\$ 4,786,602	5.80%
Utility	\$ 3,840,423	4.66%
Discount Retailer	\$ 2,509,845	3.04%
Discount Retailer	\$ 2,415,247	2.93%
Discount Retailer	\$ 2,420,389	2.93%
Discount Retailer	\$ 2,317,669	2.81%
Discount Retailer	\$ 1,905,153	2.31%
E-Comm	\$ 1,715,315	2.08%
Discount Retailer	\$ 1,531,312	1.86%
Grocery	\$ 1,425,855	1.73%
Total: Top Ten	\$ 24,867,809	30.15%
Total: 3% General Sales Tax Collected	\$ 82,484,017	

Table XII
Ten Largest Generators of
.25% Parks, Open Space and Trails Sales Tax Revenue
(Cash Basis)
(As of 12/31/2022)

Business Type	.25% POST Sales tax Collected	Percent of Total
Discount Retailer	\$ 398,883	5.81%
Utility	\$ 320,035	4.66%
Discount Retailer	\$ 209,154	3.04%
Discount Retailer	\$ 201,271	2.93%
Discount Retailer	\$ 201,699	2.94%
Discount Retailer	\$ 193,139	2.81%
Discount Retailer	\$ 158,763	2.31%
E-Comm	\$ 142,943	2.08%
Discount Retailer	\$ 127,609	1.86%
Grocery	\$ 118,821	1.73%
Total: Top Ten	\$ 2,072,317	30.17%
Total: .25% Parks, Open Space and Trails Sales Tax Collected	\$ 6,869,258	

Table XIII
Outstanding Revenue Obligations
(As of 12/31/2022)

Issue	Outstanding Principal	
Sales and Use Tax Obligations		
Sales and Use Tax Revenue Refunding Bonds Parks, Open Space and Trails Series 2015	\$ 13,035,000	
Sales and Use Tax Revenue Note Parks, Open Space and Trails Series 2022	<u>13,785,000</u>	
Subtotal		\$ 26,820,000
Utility Fund Obligations		
Water/Wastewater Revenue Bonds, Series 2016	\$ 34,500,000	
Water/Wastewater Revenue Bonds, Series 2019	38,025,000	
Water/Wastewater Refunding Series 2020	<u>15,735,000</u>	
Subtotal		<u>88,260,000</u>
Total Outstanding Revenue Obligations		<u><u>\$ 115,080,000</u></u>

Table XIV
Long-Term Leases and Contracts
(As of 12/31/2022)

<u>Description</u>	<u>Amount</u>
<u>Certificates of Participation</u>	
Certificates of Participation, Series 2010 (Refunding/Public Safety and 1998 Golf Course Revenue) ⁽¹⁾	\$ 480,000
Certificates of Participation, Series 2013 (Refunding/144th Interchange)	3,645,000
Certificates of Participation, Series 2015A (Westminster Downtown Nontaxable)	30,000,000
Certificates of Participation, Series 2015B (Westminster Downtown Taxable)	2,340,000
Certificates of Participation, Series 2016 (Refunding/Capital Facilities & Streets)	3,935,000
Certificates of Participation, Series 2021 (Golf Course Irrigation)	6,650,000
Total Certificates of Participation	<u>47,050,000</u>
<u>Equipment Leases</u>	
2016 Fire Pumper Truck	159,313
2019 Fire Ladder	619,216
2020 Fire Pumper Truck	441,855
2021 Fire Pumper Truck	529,582
2022 Fire Pumper Truck	1,294,217
2021 Parks & Golf Maintenance Equipment (General Fund)	721,107
Total Equipment Leases	<u>3,765,290</u>
Total Certificates of Participation and Equipment Leases	<u>\$ 50,815,290</u>
<u>Enterprise Notes</u>	
Colorado Water Resources and Power Authority Note 05	2,507,500
Colorado Water Resources and Power Authority Note 20	20,824,141
Rehfeld Note	15,567
2021 Parks & Golf Maintenance Equipment (Golf Fund)	1,049,164
Total Enterprise Notes	<u>24,396,372</u>
Total Certificates of Participation, Equipment Leases, Notes & Loans: All Funds	<u>\$ 75,211,662</u>

⁽¹⁾ Certificates of Participation amount in the above schedule includes both the General Fund and Golf Course Enterprise portions owed.

Table XV
History of General Fund Revenues, Expenditures, and Changes in Fund Balance
Years ended December 31, 2018-2022

	2018	2019	2020	2021	2022
Revenues:					
Property Taxes	\$ 5,576,742	\$ 5,652,398	\$ 6,638,075	\$ 6,781,740	\$ 7,270,431
Sales Taxes ⁽¹⁾	82,446,946	84,431,611	81,546,451	92,833,130	99,891,745
Use Taxes ⁽¹⁾	17,383,976	19,929,549	18,904,516	19,025,435	19,247,804
Business Fees and Other Taxes	5,480,552	5,575,081	4,924,113	5,194,102	6,180,406
Accommodations Taxes	1,079,965	1,081,323	403,202	3,869,743	4,944,010
Intergovernmental	10,874,671	10,988,132	21,729,639	15,172,864	31,602,364
Licenses and Permits	3,280,098	4,192,596	3,540,558	2,857,334	2,485,670
Investment Earnings	847,593	1,687,707	1,193,488	(189,706)	(1,453,924)
Lease Interest	-	-	-	-	17,529
Recreation Fees	7,704,447	7,726,601	2,587,271	5,935,711	6,922,587
Fines and Forfeits	1,632,697	1,522,819	866,287	597,883	688,516
Fleet Maintenance Billings and Other	4,945,591	4,910,359	3,976,378	4,293,687	5,994,799
EMS Billings	3,179,449	2,050,593	2,100,166	3,395,779	2,767,059
Leases	-	-	-	-	48,439
Other	-	-	-	-	-
Total Revenues	144,432,727	149,748,769	148,410,144	159,767,702	186,607,435
Expenditures:					
General Government	52,237,654	57,661,831	63,058,081	57,396,855	50,335,639
Public Safety	39,745,070	42,677,842	45,698,360	46,523,019	63,601,304
Public Works	8,711,852	9,941,029	6,849,480	7,126,119	10,502,588
Community Development	5,121,648	5,734,168	6,605,216	6,507,314	8,823,693
Economic Development	1,457,920	1,753,200	1,655,500	1,573,231	23,202,236
Culture and Recreation	17,314,204	17,899,750	16,013,025	18,610,889	2,290,208
Capital Projects	-	-	-	-	-
Debt Service	-	-	-	-	-
Total Expenditures	124,588,348	135,667,820	139,879,662	137,737,427	158,755,668
Excess of revenues over (under) expenditures	19,844,379	14,080,949	8,530,482	22,030,275	27,851,767
Other Financing Sources (Uses):					
Issuance of notes	-	-	-	900,070	-
Issuance of refunding note	-	-	-	-	-
Issuance of leases	-	-	-	-	347,565
Payment to refunding bond escrow agent	-	-	-	-	-
Sale of Capital Asset	53,598	35,066	70,164	66,526	179,392
Insurance Recoveries	-	424,313	784,152	343,390	407,812
Transfers in	649,984	1,001,092	848,122	280,390	2,224,172
Transfers (Out)	(17,969,793)	(17,636,063)	(9,854,773)	(6,118,008)	(32,398,084)
Total Other Financing Sources (Uses)	(17,266,211)	(16,175,592)	(8,152,335)	(4,527,632)	(29,239,143)
Net change in fund balance	2,578,168	(2,094,643)	378,147	17,502,643	(1,387,376)
Fund balance, beginning, as adjusted	47,847,370	50,425,538	47,534,616	47,912,763	65,415,406
Fund balance, ending	\$ 50,425,538	\$ 48,330,895	\$ 47,912,763	\$ 65,415,406	\$ 64,028,030

Table XVI
General Fund Balances
For the years ended December 31, 2018-2022

	2018	2019	2020	2021	2022
Actual Expenditures	\$ 124,588,348	\$ 135,667,820	\$ 139,879,662	\$ 137,737,427	\$ 158,755,668
Total Fund Balance	50,425,538	48,330,895	47,912,763	65,415,406	64,028,030
Percent of Fund Balance to Expenditures	40.5%	35.6%	34.3%	47.5%	40.3%

**Table XVII
General Fund Budget Summary**

	2023 Budget (as adopted)⁽¹⁾
Sources	
Sales & Use Tax ⁽²⁾	\$ 124,575,522
Property tax	7,291,168
Business tax/Franchise Fees	64,511
Admissions tax	552,830
Accommodations tax	4,100,000
Licenses	267,402
Building Permits	2,050,000
Intergovernmental/Grants	11,868,867
Recreation charges	6,855,176
Franchise Fees	4,869,079
General Service Charges	9,420,082
Fines & forfeitures	759,749
Interest income	325,000
Contributions	10,000
General miscellaneous	2,255,536
Leases	88,000
Total Revenue	<u>175,352,922</u>
<i>Transfer payments</i>	
From General Reserve Fund	-
From Sales/Use Tax ⁽²⁾	6,473,516
From Utility Fund	5,621,944
From WEDA	650,000
From Downtown GID	600,000
From 144th GID	95,000
Total Funds Available	<u>\$ 188,793,382</u>
Uses:	
City Council	\$ 369,933
City Attorney	2,767,750
City Manager	4,878,414
Central Charges	18,034,631
General Services	9,757,580
Finance	4,014,607
Police	43,315,150
Fire	23,819,006
Community Development	9,517,165
Policy & Budget	-
Public Works & Utilities	13,962,669
Economic Development	2,481,220
Human Resources	3,830,422
Information Technology ⁽²⁾	8,829,727
Parks, Recreation, & Libraries	29,195,873
Total Operating	<u>174,774,147</u>
Transfer Payments	17,221,000
Contingency	500,000
Total Expenditures	<u>\$ 192,495,147</u>

(1) Historically the City has adopted a biennial (two-year) budget. Since 2021 the City adopted a one-year budget. While this allows for added flexibility in a post-COVID environment, it also maintains a consistent, annual engagement on the City's financial status with the community, City Council, and Staff. Additionally, this annual process provides greater financial transparency. Council adopted the 2023 budget in October 2022.

(2) In 2023, the Sales & Use Tax Fund was combined into the General Fund to align with reporting in the City's annual financial statements. Prior to 2023, sales & use taxes were accounted for in the Sales & Use Tax Fund and money would transfer from the Sales & Use Tax fund into the General Fund via transfer payment. Starting in 2023, sales & use taxes were accounted for directly in the General Fund with the final transfer payment reflecting the estimated residual balance in the Sales & Use Tax Fund.

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Enterprise Bonds

Utility Tables

Table I
Estimated Water Accounts by Classification

Classification	2021		2022	
	Number of Accounts	Percent of Total Accounts	Number of Accounts	Percent of Total Accounts
Residential	29,917	89.4%	30,004	89.4%
Commercial/Industrial	1,507	4.5%	1,506	4.5%
Out of City	2,051	6.1%	2,050	6.0%
Total	33,475	100.0%	33,560	100.0%

Table II
Estimated Wastewater Accounts by Classification

Classification	2021		2022	
	Number of Accounts	Percent of Total Accounts	Number of Accounts	Percent of Total Accounts
Residential	28,920	90.5%	29,001	90.5%
Commercial/Industrial	1,013	3.2%	1,013	3.2%
Out of City	2,024	6.3%	2,025	6.3%
Total	31,957	100.0%	32,039	100.0%

Table III
Tap Fee Revenue

	Water	Wastewater	Total
2018	\$ 9,423,611	\$ 2,961,092	\$ 12,384,703
2019	10,578,705	4,719,269	15,297,974
2020	9,522,017	3,375,927	12,897,944
2021	6,036,911	1,622,451	7,659,362
2022	2,246,213	542,960	2,789,173

Table IV
Water and Wastewater Utility Enterprise Fund
Comparative Statement of Revenues, Expenses, and Changes in Retained Earnings
Years ended December 31, 2018-2022

	2018	2019	2020	2021	2022
Operating Revenues					
Charges for Services	\$ 63,758,787	\$ 67,548,532	\$ 77,561,514	\$ 73,855,471	\$ 74,423,847
Miscellaneous Revenue	446,003	559,769	764,991	756,089	689,464
Total Operating Revenues	<u>64,204,790</u>	<u>68,108,301</u>	<u>78,326,505</u>	<u>74,611,560</u>	<u>75,113,311</u>
Operating Expenses					
Personnel Services	19,450,835	20,014,177	18,073,489	17,789,877	17,376,075
Contractual Services	15,331,670	15,403,372	18,306,604	17,777,481	17,255,835
Commodities	1,871,556	2,052,898	2,208,813	2,325,105	2,658,954
Capital Expense	2,009,686	1,328,359	1,348,199	1,186,856	1,518,221
Insurance and Other Expenses	-	-	-	-	-
Amortization Expense	-	-	-	-	4,855
Depreciation Expense	13,907,626	14,643,983	15,636,619	16,145,768	16,285,119
Total Operating Expenses	<u>52,571,373</u>	<u>53,442,789</u>	<u>55,573,724</u>	<u>55,225,087</u>	<u>55,099,059</u>
Operating Income (Loss)	<u>11,633,417</u>	<u>14,665,512</u>	<u>22,752,781</u>	<u>19,386,473</u>	<u>20,014,252</u>
Non-operating Revenues (Expenses)					
Investment Earnings	2,103,777	3,613,657	3,469,619	(720,401)	(4,227,339)
Interest Expense	(3,062,532)	(3,231,836)	(3,598,348)	(3,324,592)	(3,235,618)
Lease Interest Expense	-	-	-	-	(288)
Grants	-	-	88,455	4,950	-
Gain/(Loss) on Disposition of Capital Assets	(8,850)	86,305	55,100	(3,417)	218,750
Other	430,165	409,360	195,675	-	-
Insurance Recoveries	-	28,046	19,702	11,608	20,851
Debt Issuance Costs	-	-	(328,967)	-	-
Total Non-operating Revenues (Expenses)	<u>(537,440)</u>	<u>905,532</u>	<u>(98,764)</u>	<u>(4,031,852)</u>	<u>(7,223,644)</u>
Income (Loss) Before Contributions & Transfers	11,095,977	15,571,044	22,654,017	15,354,621	12,790,608
Capital Contributions	14,474,171	16,965,001	13,602,623	8,646,909	19,315,944
Transfers In	-	-	350,000	-	5,000,000
Transfers (Out)	<u>(551,000)</u>	<u>(785,000)</u>	<u>(366,000)</u>	<u>(202,999)</u>	<u>(1,637,461)</u>
Change in Net Position	25,019,148	31,751,045	36,240,640	23,798,531	35,469,091
Net position, beginning, as previously reported	497,891,126	522,732,650	554,483,695	590,724,335	614,522,866
Adjustment for change in accounting principle	<u>(177,624)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net position - beginning, as restated ⁽¹⁾	<u>497,713,502</u>	<u>522,732,650</u>	<u>554,483,695</u>	<u>590,724,335</u>	<u>614,522,866</u>
Net Position - Ending	<u>\$ 522,732,650</u>	<u>\$ 554,483,695</u>	<u>\$ 590,724,335</u>	<u>\$ 614,522,866</u>	<u>\$ 649,991,957</u>

(1) The City adopted Governmental Accounting Standards Board Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. Adoption of GASB 75 required a restatement of the City's Enterprise Funds and Government-wide, Governmental Activities and Business-type Activities beginning net position as of January 1, 2018. Comparative financial information for 2017 contained herein has not been restated for adoption of GASB 75.

Table V
Water and Wastewater Utility Enterprise Fund
Budget Summary

	2023 Budget (as adopted)⁽¹⁾
Sources:	
Licenses & Permits	\$ 107,000
Interest Income	577,000
Water Miscellaneous	603,173
Water Sales	47,417,081
Water Tap Fees	5,000,000
Water Charges for Services-Other	636,874
Wastewater Miscellaneous	9,576
Wastewater Sales	22,043,266
Wastewater Tap Fees	2,000,000
Wastewater Charges for Services-Other	12,078
Stormwater Miscellaneous	456,611
Stormwater Fees	4,434,081
Carryover	-
Interfund Transfers	6,599,727
Bond Proceeds Water	-
Bond Proceeds Wastewater	-
Total	<u>\$ 89,896,467</u>
Uses:	
Water Portion of General Fund Expenses	\$ 23,412,083
Water Department Expenses	31,896,772
Wastewater Portion of General Fund Expenses	3,629,948
Wastewater Department Expenses	15,714,972
Stormwater Portion of General Fund Expenses	262,463
Stormwater Department Expenses	2,109,627
Capital Improvements	13,640,000
Total	<u>\$ 90,665,865</u>

(1) Historically the City has adopted a biennial (two-year) budget. Since 2021 the City adopted a one-year budget. While this allows for added flexibility in a post-COVID environment, it also maintains a consistent, annual engagement on the City's financial status with the community, City Council, and Staff. Additionally, this annual process provides greater financial transparency. Council adopted the 2023 budget in October 2022.

Table VI
Debt Service Coverage
Utility Enterprise Fund

	2018	2019	2020	2021	2022
Charges for Services	\$ 63,758,787	\$ 67,548,532	\$ 77,561,514	\$ 73,855,471	\$ 74,423,847
Less Stormwater Revenues ⁽¹⁾	(4,157,130)	(4,357,258)	(4,401,705)	(4,129,057)	(3,991,267)
Tap Fees	12,384,703	15,297,974	12,897,943	7,659,362	2,789,173
Other Revenue	2,979,944	4,582,785	4,430,285	35,689	(3,537,874)
Total Revenue	<u>74,966,305</u>	<u>83,072,033</u>	<u>90,488,037</u>	<u>77,421,465</u>	<u>69,683,879</u>
Operation and Maintenance Expenses	(38,663,747)	(38,798,805)	(39,937,104)	(39,079,319)	(38,813,940)
Less Stormwater Expenses ⁽¹⁾	1,252,899	1,199,132	1,499,351	1,787,055	2,359,877
Total Expenses	<u>(37,410,848)</u>	<u>(37,599,673)</u>	<u>(38,437,753)</u>	<u>(37,292,264)</u>	<u>(36,454,063)</u>
Pledged Revenues	<u>\$ 37,555,457</u>	<u>\$ 45,472,359</u>	<u>\$ 52,050,284</u>	<u>\$ 40,129,201</u>	<u>\$ 33,229,816</u>
Maximum Annual Debt Service for Bonds and Subordinate Securities ⁽²⁾	\$ 8,401,577	\$ 9,238,891	\$ 9,714,153	\$ 9,714,153	\$ 9,714,153
Maximum Annual Coverage Factor for Bonds and Subordinate Securities ⁽²⁾	4.47	4.92	5.36	4.13	3.42

⁽¹⁾Related Stormwater revenues and expenses are excluded from coverage test calculation.

⁽²⁾Calculation based on Parity and Subordinate Debt, which consists of the 2020 Refunding of the 2010 Taxable Water and Wastewater Revenue Build America Bonds, the 2016 and 2019 Water and Wastewater Revenue Bonds, loans to the Fund made by the Colorado Water Resources and Power Development Authority, and an installment note issued in 2008 for the purchase of water shares.

Table VII
Bond Debt Service Requirements
(As of 12/31/2022)

Year	2020 CWRPDA Loan ⁽¹⁾	Series 2020 Bonds ⁽¹⁾	Series 2019 Bonds ⁽¹⁾	Series 2016 Bonds	Subordinate Securities ⁽¹⁾	Annual Total
2023	1,366,883	2,424,900	1,488,850	3,375,950	1,057,570	9,714,153
2024	1,365,634	2,420,400	1,488,850	3,374,700	1,032,555	9,682,139
2025	1,364,308	2,422,750	1,488,850	3,373,900	525,000	9,174,808
2026	1,364,480	2,417,250	1,488,850	3,375,100	-	8,645,680
2027	1,365,136	2,417,500	1,488,850	3,378,100	-	8,649,586
2028	1,365,570	2,413,000	1,488,850	3,376,350	-	8,643,770
2029	1,366,625	2,408,750	1,488,850	3,374,350	-	8,638,575
2030	1,365,523	2,404,500	1,528,850	3,376,850	-	8,675,723
2031	1,365,194	-	4,011,850	3,378,350	-	8,755,394
2032	1,364,747	-	4,015,600	3,373,600	-	8,753,947
2033	1,364,235	-	4,007,850	3,377,600	-	8,749,685
2034	1,365,272	-	4,013,850	3,374,600	-	8,753,722
2035	1,364,554	-	4,012,600	3,374,600	-	8,751,754
2036	1,363,571	-	4,014,800	3,374,800	-	8,753,171
2037	1,362,924	-	7,387,000	-	-	8,749,924
2038	1,364,562	-	7,389,200	-	-	8,753,762
2039	1,365,566	-	7,390,250	-	-	8,755,816
2040	682,572	-	-	-	-	682,572
Total	\$ 23,887,356	\$ 19,329,050	\$ 58,193,800	\$ 47,258,850	\$ 2,615,125	\$ 151,284,181

⁽¹⁾Includes principal and interest.

Table VIII
Outstanding Revenue Obligations of the Water and Wastewater Utility Fund
(As of 12/31/2022)

Issue	Outstanding Principal	Principal Totals
Water and Wastewater Revenue Bonds, Series 2016	\$ 34,500,000	
Water and Wastewater Revenue Bonds, Series 2019	38,025,000	
Water and Wastewater Refunding Bonds, Series 2020	15,735,000	
Colorado Water Resources and Power Authority Note, Water and Wastewater Revenue Bonds, Series 2020 ⁽²⁾	20,824,141	
Subtotal Bonds		109,084,141
Subordinate Securities		
Subordinate Colorado Water Resources and Power Authority Note, Water and Wastewater Revenue Bonds, Series 2005	\$ 2,507,500	
Rehfeld Note ⁽¹⁾	15,567	2,523,067
Subtotal Subordinate Securities		<u>\$ 111,607,208</u>
Total		

⁽¹⁾ Represents an \$180,000 installment note by and between the City and Keith and Betty Rehfeld, executed on March 31, 2008 for the purchase of water shares. The note is payable with Pledged Revenues subordinate to the Bonds.

⁽²⁾ In the 2020 Continuing Disclosure report, this issue was incorrectly listed under the subordinate Securities. It is on parity with the 2016, 2019, and 2020 refunding issues.

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Certificates of Participation

Tables

Table I
Debt Service Requirements

Year	Refunding COPs Series 2005 Series 2013 (Principal & Interest)		Refunding COPs Series 2001 and 2010 1998 Golf Course Revenue Bonds (Principal & Interest)		COPs Series 2015 A Non-taxable (Principal & Interest)		COPs Series 2015 B Taxable (Principal & Interest)	
2023	\$	1,315,800	\$	498,000	\$	1,414,300	\$	1,489,285
2024		1,314,000		-		1,929,300		969,801
2025		1,310,400		-		2,903,700.00		-
2026		-		-		2,903,200.00		-
2027		-		-		2,903,950.00		-
2028		-		-		2,900,700.00		-
2029		-		-		2,903,450.00		-
2030		-		-		2,901,700.00		-
2031		-		-		2,900,450.00		-
2032		-		-		2,899,450.00		-
2033		-		-		2,903,450.00		-
2034		-		-		2,901,950.00		-
2035		-		-		2,899,950.00		-
2036		-		-		2,902,200.00		-
2037		-		-		2,904,000.00		-
2038		-		-		2,901,600.00		-
Total	\$	3,940,200	\$	498,000	\$	43,973,350	\$	2,459,086

Year	Refunding COPs Series 2007 Series 2016 (Principal & Interest)		COPs Series 2021 Non-taxable (Principal & Interest)		Combined Annual - All (Principal & Interest)	
2023	\$	1,431,000	\$	541,083	\$	6,689,468
2024		1,435,600		543,266	\$	6,191,967
2025		1,428,000		540,311	\$	6,182,411
2026		-		542,171	\$	3,445,371
2027		-		538,939	\$	3,442,889
2028		-		540,568	\$	3,441,268
2029		-		542,011	\$	3,445,461
2030		-		543,270	\$	3,444,970
2031		-		539,390	\$	3,439,840
2032		-		540,371	\$	3,439,821
2033		-		541,168	\$	3,444,618
2034		-		541,732	\$	3,443,682
2035		-		542,159	\$	3,442,109
2036		-		542,400	\$	3,444,600
2037		-		-	\$	2,904,000
2038		-		-	\$	2,901,600
Total	\$	4,294,600	\$	7,578,839	\$	62,744,075

Average Annual Debt Service \$ 3,921,505

Maximum Annual Debt Service \$ 6,689,468

Table III
History of General Fund Revenues, Expenditures, and Changes in Fund Balance
Years ended December 31, 2018-2022

	2018	2019	2020	2021	2022
Revenues:					
Property Taxes	\$ 5,576,742	\$ 5,652,398	\$ 6,638,075	\$ 6,781,740	\$ 7,270,431
Sales Taxes ⁽¹⁾	82,446,946	84,431,611	81,546,451	92,833,130	99,891,745
Use Taxes ⁽¹⁾	17,383,976	19,929,549	18,904,516	19,025,435	19,247,804
Business Fees and Other Taxes	5,480,552	5,575,081	4,924,113	5,194,102	6,180,406
Accommodations Taxes	1,079,965	1,081,323	403,202	3,869,743	4,944,010
Intergovernmental	10,874,671	10,988,132	21,729,639	15,172,864	31,602,364
Licenses and Permits	3,280,098	4,192,596	3,540,558	2,857,334	2,485,670
Investment Earnings	847,593	1,687,707	1,193,488	(189,706)	(1,453,924)
Lease Interest	-	-	-	-	17,529
Recreation Fees	7,704,447	7,726,601	2,587,271	5,935,711	6,922,587
Fines and Forfeits	1,632,697	1,522,819	866,287	597,883	688,516
Fleet Maintenance Billings and Other	4,945,591	4,910,359	3,976,378	4,293,687	5,994,799
EMS Billings	3,179,449	2,050,593	2,100,166	3,395,779	2,767,059
Leases	-	-	-	-	48,439
Other	-	-	-	-	-
Total Revenues	144,432,727	149,748,769	148,410,144	159,767,702	186,607,435
Expenditures:					
General Government	52,237,654	57,661,831	63,058,081	57,396,855	50,335,639
Public Safety	39,745,070	42,677,842	45,698,360	46,523,019	63,601,304
Public Works	8,711,852	9,941,029	6,849,480	7,126,119	10,502,588
Community Development	5,121,648	5,734,168	6,605,216	6,507,314	8,823,693
Economic Development	1,457,920	1,753,200	1,655,500	1,573,231	2,290,208
Culture and Recreation	17,314,204	17,899,750	16,013,025	18,610,889	23,202,236
Capital Projects	-	-	-	-	-
Debt Service	-	-	-	-	-
Total Expenditures	124,588,348	135,667,820	139,879,662	137,737,427	158,755,668
Excess of revenues over (under) expenditures	19,844,379	14,080,949	8,530,482	22,030,275	27,851,767
Other Financing Sources (Uses):					
Issuance of notes	-	-	-	900,070	-
Issuance of refunding note	-	-	-	-	-
Issuance of leases	-	-	-	-	347,565
Payment to refunding bond escrow agent	-	-	-	-	-
Sale of Capital Asset	53,598	35,066	70,164	66,526	179,392
Insurance Recoveries	-	424,313	784,152	343,390	407,812
Transfers in	649,984	1,001,092	848,122	280,390	2,224,172
Transfers (Out)	(17,969,793)	(17,636,063)	(9,854,773)	(6,118,008)	(32,398,084)
Total Other Financing Sources (Uses)	(17,266,211)	(16,175,592)	(8,152,335)	(4,527,632)	(29,239,143)
Net change in fund balance	2,578,168	(2,094,643)	378,147	17,502,643	(1,387,376)
Fund balance, beginning, as adjusted	47,847,370	50,425,538	47,534,616	47,912,763	65,415,406
Fund balance, ending	\$ 50,425,538	\$ 48,330,895	\$ 47,912,763	\$ 65,415,406	\$ 64,028,030

Table IV
Outstanding Revenue Obligations
(As of 12/31/2022)

Issue	Outstanding Principal	
Sales and Use Tax Obligations		
Sales and Use Tax Revenue Refunding Bonds Parks, Open Space and Trails Series 2015	\$ 13,035,000	
Sales and Use Tax Revenue Note Parks, Open Space and Trails Series 2022	<u>13,785,000</u>	
Subtotal		\$ 26,820,000
Utility Fund Obligations		
Water/Wastewater Revenue Bonds, Series 2016	\$ 34,500,000	
Water/Wastewater Revenue Bonds, Series 2019	38,025,000	
Water/Wastewater Refunding Series 2020	<u>15,735,000</u>	
Subtotal		<u>88,260,000</u>
Total Outstanding Revenue Obligations		<u><u>\$ 115,080,000</u></u>

Table V
Long-Term Leases and Contracts
(As of 12/31/2022)

<u>Description</u>	<u>Amount</u>
<u>Certificates of Participation</u>	
Certificates of Participation, Series 2010 (Refunding/Public Safety and 1998 Golf Course Revenue) ⁽¹⁾	\$ 480,000
Certificates of Participation, Series 2013 (Refunding/144th Interchange)	3,645,000
Certificates of Participation, Series 2015A (Westminster Downtown Nontaxable)	30,000,000
Certificates of Participation, Series 2015B (Westminster Downtown Taxable)	2,340,000
Certificates of Participation, Series 2016 (Refunding/Capital Facilities & Streets)	3,935,000
Certificates of Participation, Series 2021 (Golf Course Irrigation)	6,650,000
Total Certificates of Participation	<u>47,050,000</u>
<u>Equipment Leases</u>	
2016 Fire Pumper Truck	159,313
2019 Fire Ladder	619,216
2020 Fire Pumper Truck	441,855
2021 Fire Pumper Truck	529,582
2022 Fire Pumper Truck	1,294,217
2021 Parks & Golf Maintenance Equipment (General Fund)	721,107
Total Equipment Leases	<u>3,765,290</u>
Total Certificates of Participation and Equipment Leases	<u><u>\$ 50,815,290</u></u>
<u>Enterprise Notes</u>	
Colorado Water Resources and Power Authority Note 05	2,507,500
Colorado Water Resources and Power Authority Note 20	20,824,141
Rehfeld Note	15,567
2021 Parks & Golf Maintenance Equipment (Golf Fund)	1,049,164
Total Enterprise Notes	<u>24,396,372</u>
Total Certificates of Participation, Equipment Leases, Notes & Loans: All Funds	<u><u>\$ 75,211,662</u></u>

⁽¹⁾ Certificates of Participation amount in the above schedule includes both the General Fund and Golf Course Enterprise portions owed.

Table VI
General Fund Balances
For the years ended December 31, 2018-2022

	2018	2019	2020	2021	2022
Actual Expenditures	\$ 124,588,348	\$ 135,667,820	\$ 139,879,662	\$ 137,737,427	\$ 158,755,668
Total Fund Balance	50,425,538	48,330,895	47,912,763	65,415,406	64,028,030
Percent of Fund Balance to Expenditures	40.5%	35.6%	34.3%	47.5%	40.3%

Table VII
General Fund Budget Summary

	2023 Budget (as adopted)⁽¹⁾
Sources	
Sales & Use Tax ⁽²⁾	\$ 124,575,522
Property tax	7,291,168
Business tax/Franchise Fees	64,511
Admissions tax	552,830
Accommodations tax	4,100,000
Licenses	267,402
Building Permits	2,050,000
Intergovernmental/Grants	11,868,867
Recreation charges	6,855,176
Franchise Fees	4,869,079
General Service Charges	9,420,082
Fines & forfeitures	759,749
Interest income	325,000
Contributions	10,000
General miscellaneous	2,255,536
Leases	88,000
Total Revenue	<u>175,352,922</u>
<i>Transfer payments</i>	
From General Reserve Fund	-
From Sales/Use Tax ⁽²⁾	6,473,516
From Utility Fund	5,621,944
From WEDA	650,000
From Downtown GID	600,000
From 144th GID	95,000
Total Funds Available	<u>\$ 188,793,382</u>
Uses:	
City Council	\$ 369,933
City Attorney	2,767,750
City Manager	4,878,414
Central Charges	18,034,631
General Services	9,757,580
Finance	4,014,607
Police	43,315,150
Fire	23,819,006
Community Development	9,517,165
Policy & Budget	-
Public Works & Utilities	13,962,669
Economic Development	2,481,220
Human Resources	3,830,422
Information Technology ⁽²⁾	8,829,727
Parks, Recreation, & Libraries	29,195,873
Total Operating	<u>174,774,147</u>
Transfer Payments	17,221,000
Contingency	500,000
Total Expenditures	<u>\$ 192,495,147</u>

(1) Historically the City has adopted a biennial (two-year) budget. Since 2021 the City adopted a one-year budget. While this allows for added flexibility in a post-COVID environment, it also maintains a consistent, annual engagement on the City's financial status with the community, City Council, and Staff. Additionally, this annual process provides greater financial transparency. Council adopted the 2023 budget in October 2022.

(2) In 2023, the Sales & Use Tax Fund was combined into the General Fund to align with reporting in the City's annual financial statements. Prior to 2023, sales & use taxes were accounted for in the Sales & Use Tax Fund and money would transfer from the Sales & Use Tax fund into the General Fund via transfer payment. Starting in 2023, sales & use taxes were accounted for directly in the General Fund with the final transfer payment reflecting the estimated residual balance in the Sales & Use Tax Fund.

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**Westminster Economic
Development Authority
Tax Increment Bonds**

Tables

Table I
Westminster Economic Development Authority
Debt Service Requirements
Mandalay Gardens Urban Renewal Area
(As of 12/31/2022)

Tax Increment Revenue Refunding Bonds Mandalay Gardens, Series 2012		
Year	Principal and Interest	
2023	\$	2,332,825
2024		2,329,225
2025		2,331,925
2026		2,333,125
2027		2,330,625
2028		2,323,125
		<hr/>
Total	\$	13,980,850
		<hr/> <hr/>

Average
Annual Debt
Service \$ 2,330,142

Maximum
Annual Debt
Service \$ 2,333,125

Table II
Westminster Economic Development Authority
Assessed Valuation
in the Mandalay Gardens Urban Renewal Area

Levy/Collection Year	Total Assessed Valuation	Assessed Valuation Property Tax Base	Assessed Valuation Property Tax Increment Value
2017/2018	\$ 19,218,491	\$ 779,735	\$ 18,438,756
2018/2019	18,339,463	744,071	17,595,392
2019/2020	18,949,036	768,468	18,180,568
2020/2021	19,803,467	792,626	19,010,841
2021/2022	19,651,452	786,542	18,864,910

Table III
Westminster Economic Development Authority
Pledged Property Tax Increment Collections
for the Mandalay Gardens Urban Renewal Area

Levy Year	Collection Year	Incremental Property Tax Assessed Value	Pledged Property Tax Revenues Collected ⁽¹⁾
2017	2018	\$ 18,438,756	\$ 1,984,265
2018	2019	17,595,392	1,935,531
2019	2020	18,180,568	2,040,132
2020	2021	19,010,841	2,167,521
2021	2022	18,864,910	2,165,107

⁽¹⁾ The Pledged Property Tax Revenues Collected are reported on a cash basis net of the county collection fee.

Table IV
Westminster Economic Development Authority
Sample Total 2021 Mill Levy
Mandalay Gardens Urban Renewal Area

Taxing Entity	2021 Mill Levy ⁽¹⁾
Jefferson County	26.241
Jefferson County Schools R-1	45.808
City of Westminster	3.650
Apex Park & Recreation District	4.560
Mandalay Gardens URB Renw 2028	0.000
Mandalay Town Center General Improvement Dist	35.000
Regional Transportation District	0.000
Urban Drainage & Flood Control District	0.900
Urban Drainage & Flood Control South Platte	<u>0.100</u>
Sample Total Mill Levy	<u><u>116.259</u></u>

⁽¹⁾ Mill levies certified for tax year 2021 are for ad valorem property taxes collected in 2022.

Table V
Westminster Economic Development Authority
Pledged Sales Tax Revenue
within the Mandalay Gardens Urban Renewal Area

Calendar Year	Total 3.00% Sales Tax Revenues Collected in Mandalay Gardens Urban Renewal Area		Pledged Sales Tax Revenues Collected⁽¹⁾		Unpledged Sales Tax Revenue⁽²⁾
	\$		\$		\$
2018	\$	3,613,808	\$	505,044	\$ 3,108,764
2019		3,639,721		93,024	3,546,697
2020		3,243,444		-	3,243,444
2021		3,904,227		-	3,904,227
2022		4,494,782		-	4,494,782

⁽¹⁾ Mandalay Gardens URA pledged rate history:

Prior to October 2007	3.00%
October 2007 - September 2009	1.75%
October 2009 - February 2010	3.00%
March 2010 - February 2014	0.00%
March 2014 - February 2015	0.20%
March 2015 - February 2017	0.50%
March 2018 - February 2019	0.40%
March 2019 - February 2021	0.00%
March 2020 - February 2023	0.00%

⁽²⁾ Unpledged Sales Tax Revenue represents the amount of the 3.00% Sales Tax Revenues collected in the Mandalay Gardens Urban Renewal Area (URA) above the amounts allocated as Pledged Sales Tax Revenues.

Table VI
Westminster Economic Development Authority
Pledged Revenue Collections
for the Mandalay Gardens Urban Renewal Area

Calendar Year	Pledged Property Tax Revenues Collected ⁽¹⁾	Pledged Sales Tax Revenues Collected	Pledged Mandalay GID Revenues Collected	Total Pledged Revenues Collected
2018	\$ 1,984,265	\$ 505,044	\$ 76,900	\$ 2,566,209
2019	1,935,531	93,024	67,800	2,096,355
2020	2,040,132	-	64,100	2,104,232
2021	2,167,521	-	63,000	2,230,521
2022	2,165,107	-	63,000	2,228,107

⁽¹⁾ The Pledged Property Tax Revenues Collected are reported on a cash basis net of the county collection fee.

Table VII
Historical Coverage Provided by Pledged Revenue and Revenue Fund Balance
Mandalay Gardens Renewal Area

Calendar Year	Revenue Fund Beginning Balance ⁽¹⁾	Total Pledged Revenues Collected	Coverage Factor for Bonds ⁽²⁾	Unpledged Sales Tax Revenue ⁽³⁾
2018	\$ 1,680,916	\$ 2,566,209	1.82	\$ 3,108,764
2019	1,951,195	2,096,355	1.73	3,546,697
2020	1,806,124	2,104,232	1.68	3,243,444
2021	1,685,170	2,230,521	1.68	3,904,227
2022	1,584,002	2,228,107	1.63	4,494,782

⁽¹⁾ Fund balance in the Revenue Fund as of January 1 of the calendar year indicated.

⁽²⁾ The coverage factor provided for the maximum annual debt service (MADS) on the Bonds is the sum of the beginning balance of the Revenue Fund and the Total Pledged Revenue (with the exception of income derived from the investment and reinvestment of moneys in the Trust Funds) for the calendar year indicated, divided by the MADS. For 2018 to 2022 MADS is \$2,333,125.

⁽³⁾ Unpledged Sales Tax Revenue (also referred to as "Excess Sales Tax Revenue" in past undertaking disclosure) represents the amount of the 3.00% Sales Tax Revenues collected in the Mandalay Gardens Urban Renewal Area above the amounts allocated as Pledged Sales Tax Revenues.

Table VIII
Westminster Economic Development Authority
Long-Term Outstanding Revenue Obligations
(As of 12/31/2022)

Description	Purpose of Issue	Outstanding Principal
<u>Revenue Bonds and Loans</u>		
Tax Increment Revenue Refunding Bonds, Series 2012	Refund Series 2009 - Mandalay Gardens	\$ 12,170,000
Tax Increment Revenue Refunding Loan 2012 ⁽¹⁾	Refund Series 2009 - North Huron	26,005,000
Tax Increment Revenue Refunding Loan 2022 ⁽²⁾	Refund Series 2009 - South Sheridan	954,716
Total Revenue Bonds and Loans		<u>39,129,716</u>
<u>City Loan Obligations</u> ⁽³⁾		
General Capital Improvement Fund Loan	Holly Park Development	520,500
Total City Loan Obligations		<u>520,500</u>
Total Revenue Bonds and City Loan Obligations		<u>\$ 39,650,216</u>

⁽¹⁾ On August 28, 2012 the Authority entered into a new loan with Compass Bank to refund the outstanding Tax Increment Revenue Refunding Loan (North Huron Urban Renewal Project) Series 2009.

⁽²⁾ On September 30, 2022 the Authority refunded the Tax Increment Revenue Refunding Loan 2012 with Vectra Bank, and issued a private placement bond that the City purchased. The bond is scheduled to mature on September 15, 2025.

⁽³⁾ Pledged Revenues are only pledged for repayment of the Revenue Bonds and Loans.

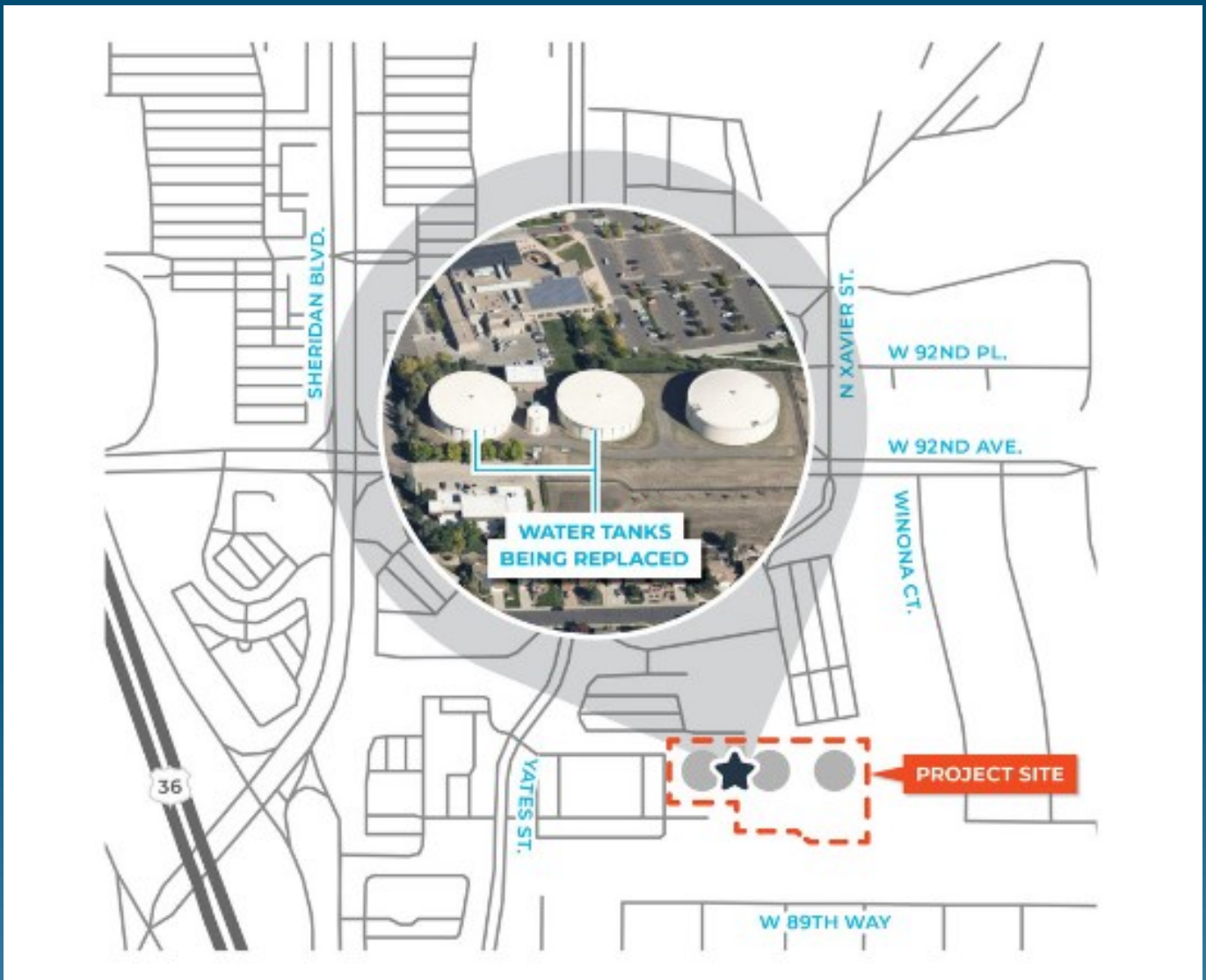
Table IX
Westminster Economic Development Authority
Estimated Overlapping General Obligation Debt
Mandalay Gardens Urban Renewal Area
(As of 12/31/2022)

<u>Overlapping Entity⁽¹⁾</u>	<u>Outstanding General Obligation Debt</u>	<u>Net Outstanding General Obligation Debt Chargeable to Properties within WEDA</u>	
		<u>Percent</u>	<u>Amount</u>
Jefferson County Schools R-1	\$ 740,815,000	0.17%	\$ 1,259,386
Apex Parks & Recreation District	20,318,000	0.82%	<u>166,608</u>
			<u><u>\$ 1,425,994</u></u>

⁽¹⁾Based on entities listed in sample mill levy on Table IV.

*S*PIRIT of full disclosure... *R*esults that count

Service Pride Integrity Responsibility Innovation Teamwork



WESTMINSTER

City of Westminster | 4800 West 92nd Avenue | Westminster, CO 80031

(303) 658-2400

www.cityofwestminster.us